

# K-12 TITLE IX INVESTIGATOR TRAINING CASE STUDIES AND HYPOS



Christie is a Freshman and reports that she was sexually assaulted in the bathroom by Russell, a Senior, during prom on the night of August 18th. Christie states that she went as Russell's date and agreed to go in a bathroom stall with him to make out. Russell became rough with her and put his hand down her pants. She thinks that she told him to stop, but feels certain Russell should have known she wanted him to stop because she stopped participating and he said "hey babe, you don't like it?" and then stormed off and left her in the bathroom. After the incident, Christie told her friend Tamika what happened and was crying.

Your investigation also uncovers the following:

- 1. Video from the hallway shows Christie and Russell going into the bathroom and coming out separately 15 minutes later, with Russell leaving first.
- 2. Tamika confirms that Christie told her what happened and was very upset. She also states that later Christie and Russell "made up" and were very sweet together.
- 3. Russell's friend, Alex (Senior), states that Russell is a player and is always taking girls into the bathroom to hook up during school hours, so he is not surprised by the allegations. He witnessed them together at Prom and said they seemed to have a great time together.
- 4. Holly, a Senior, states that Christie has a reputation for being loose with the boys and that she lost her virginity in 8th grade. She says that Russell is a great guy and she is shocked by the allegations and that it has ruined his Senior year.

Laura and Andy are in the 8th grade at ICS Middle School. According to Laura, they dated for 6 months and Andy abruptly broke up with her. After their break-up, Andy started dating Amy. Amy reports that she is being stalked by Laura. Amy states that she has received DMs and Snaps from Laura saying, "he is mine" and "back off". Amy has screen shots of approximately 7 text messages of this nature. Amy also reports that Laura is spreading rumors about her at school, calling her a slut and a whore and saying that she used to be a man.



Tyler and Austin are both 4th grade students at ICS Elementary. Tyler reports that Austin keeps touching him on the playground on his arm and asking if he can kiss him, and then turns around and calls Tyler gay to classmates. Austin chases him and makes him feel weird, always tries to be in his groups in class and also often sits next to him at lunch even though Tyler tries to avoid it. Tyler's father reports this to the Title IX Coordinator initially, and then comes back in with his son to report that Austin has now tried to kiss him and also grabbed Tyler's butt several times. Tyler no longer wants to come to school because he is uncomfortable.



David has come to HR. He and Keisha both work in Central office and have been friendly for several months. They have both engaged in conversations about sex in general, and neither one has been offended by the other's comments. David explains that last Saturday night, Keisha texted him while apparently drunk and asked him to come over to her house. He laughed it off and told her that he enjoys her friendship but that he is in a committed relationship.



Cindy is an 8th grade student who is a member of the school marching band. The band participated in a competition at a high school 3 hours away. While traveling home from the competition on the bus, Cindy sat with Adam, a fellow 8th grader. It was against the rules for students to sit with band members of the opposite gender/sex, but all of the other seats were taken when Cindy got on the bus. It was 11:00 PM and dark. All chaperones were at the front of the bus so Cindy figured there was no reason to cause a scene. She didn't know Adam well but figured it wasn't that big of a deal. Cindy sat toward the edge of the seat, grabbed her pillow and went to sleep. Cindy woke up to Adam trying to get his hands into her leggings. She was shocked and told him to stop, but Adam continued and digitally penetrated Cindy. Cindy was afraid to draw attention to herself, especially because she knew she was breaking the rules by sitting with a boy.

When the bus finally stopped, Cindy ran into the bathroom. Her friend Sally came into the bathroom and saw that she was crying. Cindy told Sally not to tell anyone but Sally told her mom when she got home. Sally's mom works in the cafeteria at an elementary school within their district.

Tommy is a football player at ICS Middle School. The middle school and high school teams often practice together. After school, but before practice, the players usually wrestle around practicing different ways to tackle. Tommy is a small boy and often gets pushed around and tackled hard by the bigger high school players. They often call him vulgar names like "pussy" and "bitch." Tommy told the coaches about the language but they told him to "suck it up." Tommy's parents approached the coaches and stated they were concerned, but that Tommy had a tendency to exaggerate. The coaches said they never saw or heard anything inappropriate during practice. They said everything was "normal football stuff" and "boys being boys."



Bobby and Suzy are both in 5th grade. They are in several classes together and the classes are exceptionally small and include interventions due to their IEP requirements. Bobby sends Suzy a few notes telling her that she is pretty. He tells her that he likes her clothes and that she has pretty eyes. Suzy tells her mom about the notes around Thanksgiving. Suzy's mom calls Mr. Adams, the principal of the school and tells him that Bobby is "creepy." Mr. Adams asks for more information but Suzy's mom just says he sends notes to tell her he likes her.

What should Mr. Adams do?





# Questions?

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# **Appeals Checklist** Provide Equal Opportunity to Appeal • Determination of Responsibility • Dismissal of Formal Complaint **Based Upon Proper Grounds** • Procedural Irregularity that Affected Outcome • New Evidence that Was Not Reasonably Available at the Time of the Determination that Could Affect Outcome • Conflict or Bias by Title IX Coordinator, Investigator, or Decision-Maker Notify the Other Party in Writing Decision-Maker NOT Same as Prior Decision Makers, Investigators, or Title IX Coordinator Provide Equal Opportunity to Submit Written Statement Issue Written Decision and Rationale Provide the Written Decision Simultaneously

# **Institutional Compliance Solutions, LLC**

# K-12 Investigation Report Draft Outline

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### **Investigation Report**

Complainant:
Respondent:
Date Reported to University
Date of Incident(s):
Investigator(s):

### I. <u>Summary of Allegations</u>

When was report received?

How was report received?

Jurisdiction: How was it within the Education Program or Activity

Sexual Harassment: Type(s) of Sexual Harassment Alleged

Location, Event or Circumstance over which the institution exercised substantial control over Respondent and the Conduct in which the Sexual Harassment occurred (including building owned by officially recognized student organization).

### II. <u>Definition of Conduct at Issue (and other relevant definitions)</u>

Examples:

Sexual Harassment

Allegation 1) Stalking

Course of Conduct

Reasonable Person

**Substantial Emotional Distress** 

Allegation 2) Domestic Violence

State definitions

### III. Summary of Relevant Evidence and Information

### a. Timeline of Events

Date/Time	Event

### b. Complainant

General Information:

Name; year in school/how employed; how does Complainant know Respondent; Relevant information about their relationship if one exists; any other general information

Summary of Relevant Evidence and Information related to Allegation 1:

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Summary of Relevant Evidence and Information related to Allegation 2: (Continue for as many witnesses as necessary.

Include footnotes or explanations if Complainant provided contradictory or additional information during follow up meetings.

Identify any evidence (text messages, social media or otherwise) provided by Complainant.

Include names of witnesses provided by Complainant.

### a. Respondent

General Information:

Name; year in school/how employed; how does Respondent know Complainant; Relevant information about their relationship if one exists; any other general information

Summary of Relevant Evidence and Information related to Allegation 1: Summary of Relevant Evidence and Information related to Allegation 2:

Include footnotes or explanations if Respondent provided contradictory or additional information during follow up meetings.

Identify any evidence (text messages, social media or otherwise) provided by Respondent.

Include names of witnesses provided by Respondent.

### b. Witness(es)- continue for as many as necessary

General Information:

Name; year in school/how employed; how does Witness know Complainant and Respondent; Relevant information about their relationship if one exists; any other general information

Summary of Relevant Evidence and Information related to Allegation 1: Summary of Relevant Evidence and Information related to Allegation 2:

Include footnotes or explanations if witness provided contradictory or additional information during follow up meetings.

Identify any evidence (text messages, social media or otherwise) provided by Witness. Include names of additional information provided by Witness.

### a. Summary of Additional Relevant Evidence and Information

Social Media, Video etc. List what it is, what is shows, how it was Obtained (methods to gather), when it was received.

### IV. Timeline of Investigation

Date/Time	Event
	Incident Reported to School District
	Formal Complaint
	Notice to of Allegations
	Notice of Meetings
	Meetings/Interviews
	Site Visits
	Other Evidence Gathered (including
	methods used to gather it)
	Date parties/witnesses provide evidence
	Date for Review of Evidence Directly
	Related to Allegations
	End of 10 day period
	Date written response(s) received
	Date of Report
	Date written response(s) received
	Delays and reason (including if moved to
	informal resolution and back to formal
	Grievance Process.



# **Notice of Allegations**

## Investigation

Notice to parties of all meetings and interviews with time to prepare.

### Review

Opportunity for parties to inspect, review, and respond to all evidence directly related to allegations- relevant or not Written Response: 10 days

## **Investigative Report**

- Considers responses to evidence
- Determines what evidence is relevant
- Summarizes the relevant evidence
- May include recommended finding

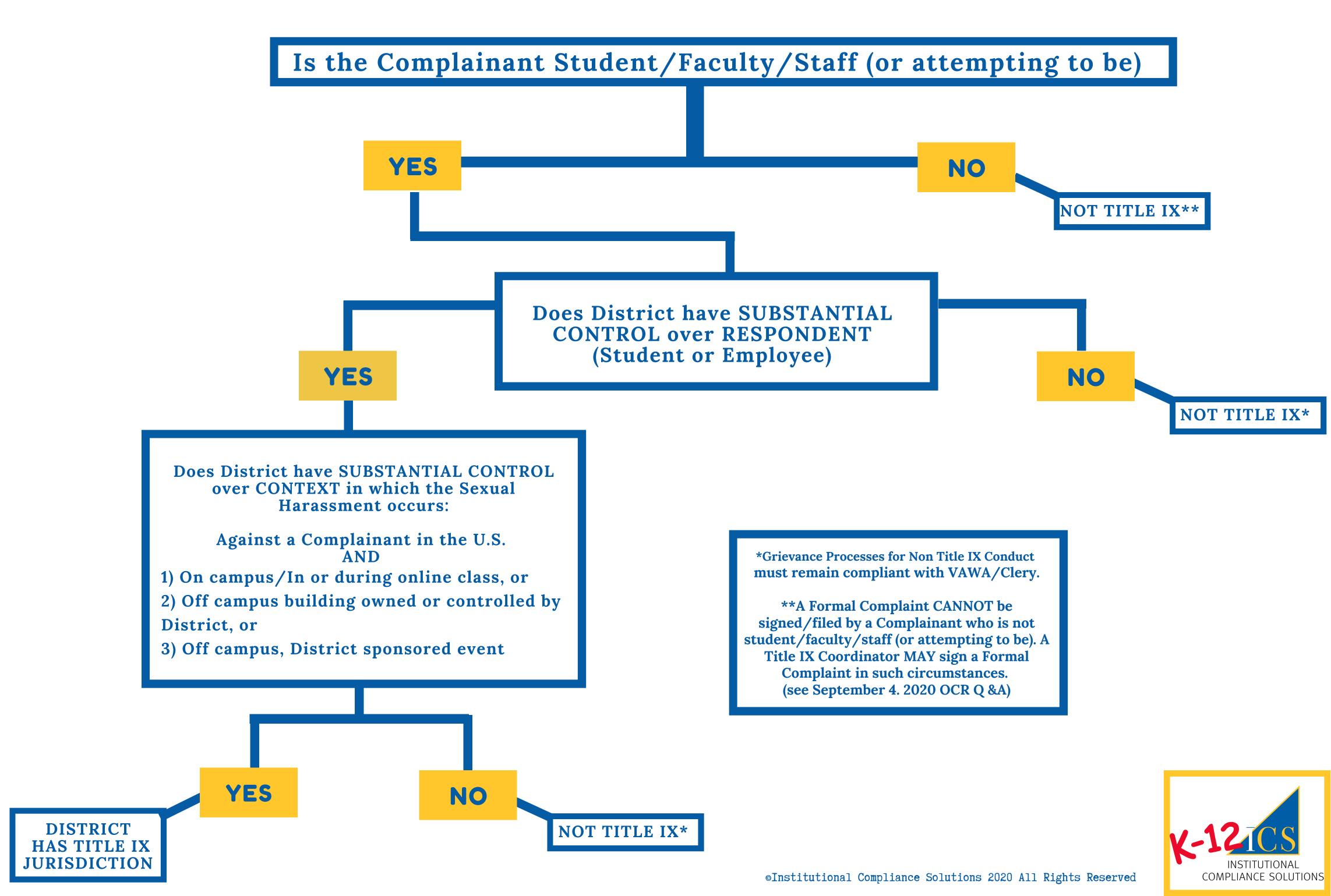
### **Review**

Opportunity for parties to review the investigative report. Can provide written response.

10 days

Resolution/Hearing

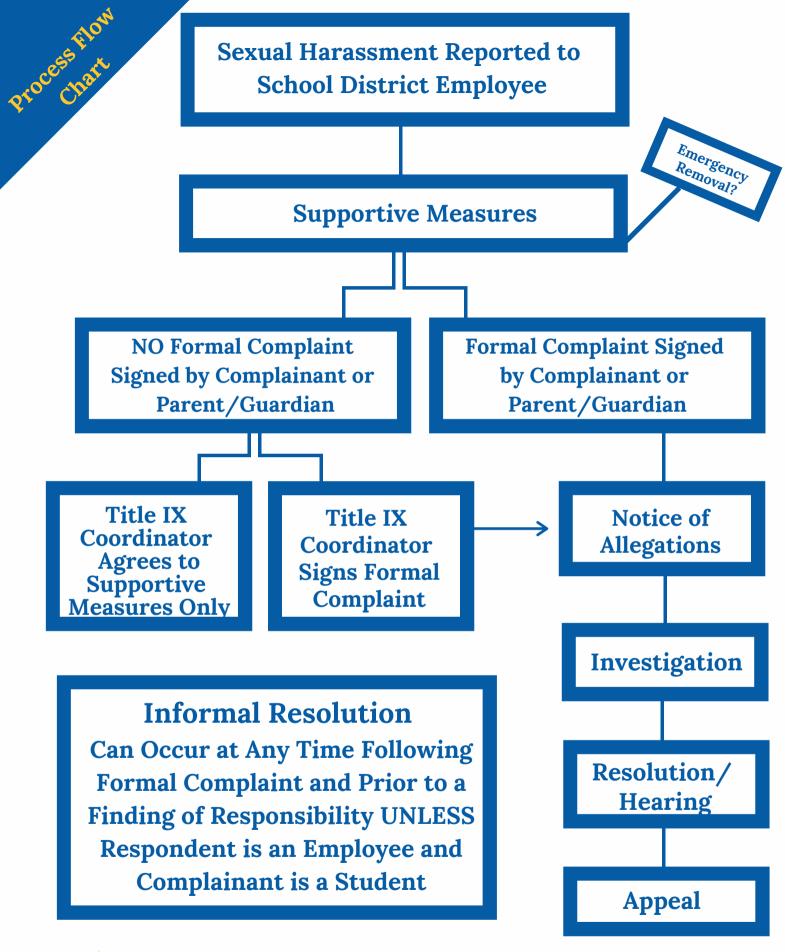
# Jurisdiction/Education Program or Activity





# Decision-Maker Determination Regarding Responsibility Checklist

Identification of the Allegations
<ul> <li>Description of Procedural Steps Taken</li> <li>Notifications to the Parties</li> <li>Interviews with Parties and Witnesses</li> <li>Site Visits</li> <li>Methods Used to Gather Other Evidence</li> <li>Hearings Held</li> </ul>
Findings of Fact Supporting Determination
Conclusions Regarding the Application of the Code of Conduct to the Facts
<ul> <li>Result of Each Allegation Including Rationale</li> <li>Determination Regarding Responsibility</li> <li>Disciplinary Sanctions</li> <li>Whether Remedies Designed to Restore or Preserve Equal Access to Education Program or Activity Provided to the Complainant</li> </ul>
Procedures and Permissible Bases for Appeal





<sup>\*</sup>A Formal Complaint MUST be dismissed if it does NOT meet definition of Sexual Harassment, occur in education program or activity, or in the U.S.

<sup>\*</sup>A Formal Complaint MAY be dismissed at request of Complainant, if Respondent no longer at institution or institution is prevented from gathering evidence.



**Report Writing** 

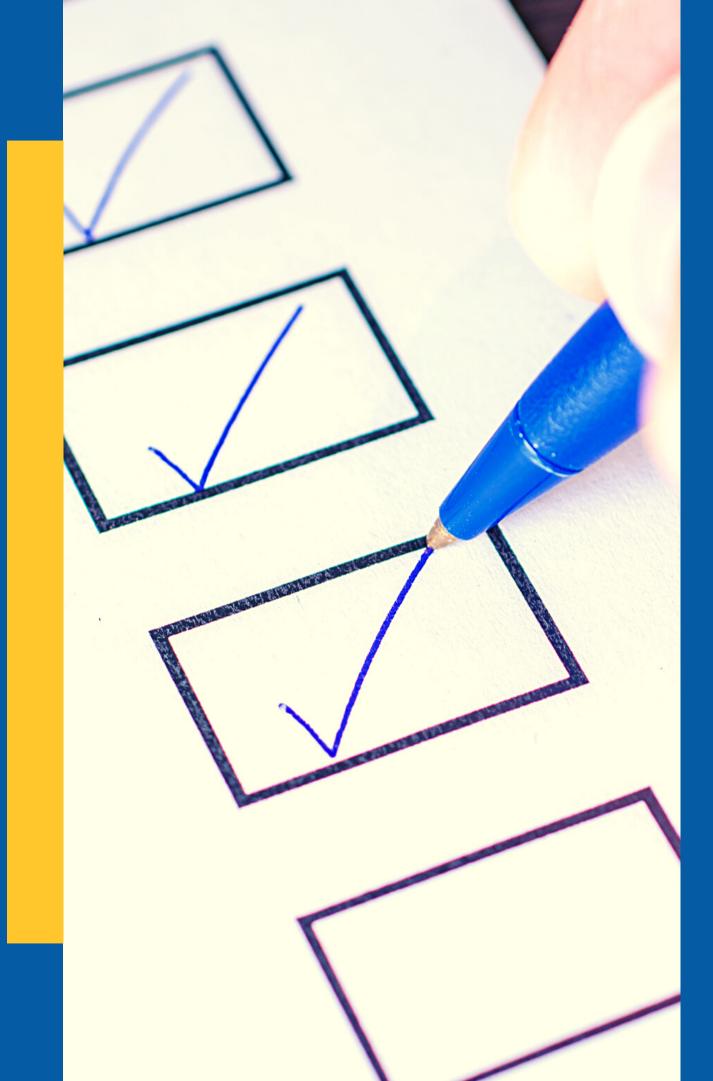






# REPORT CONTENT

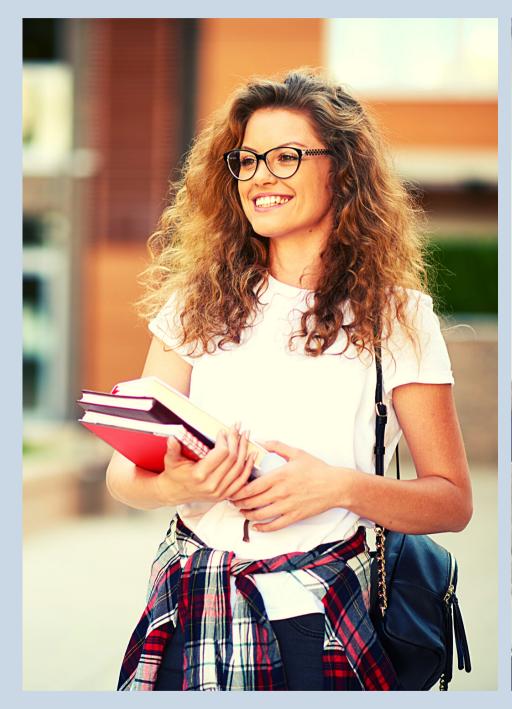
- How reported
- Date of Formal Complaint
- Who investigated
- Policy
- Timelines (of events and of investigation)
- Information from parties and witnesses
- Physical Evidence
- Summary of Relevant Information
- Note for your record: Information not included or witnesses not interviewed and why





# **Decision-Maker Determination Regarding Responsibility Checklist** Identification of the Allegations Description of Procedural Steps Taken • Notifications to the Parties • Interviews with Parties and Witnesses • Site Visits • Methods Used to Gather Other Evidence • Hearings Held Findings of Fact Supporting Determination Conclusions Regarding the Application of the Code of Conduct to the Facts Result of Each Allegation Including Rationale • Determination Regarding Responsibility • Disciplinary Sanctions • Whether Remedies Designed to Restore or **Preserve Equal Access to Education Program** or Activity Provided to the Complainant **Procedures and Permissible Bases for Appeal**

# WHO IS YOUR AUDIENCE?







What is the intent of the report
Who needs to understand/use it
Where/how will it be used

# ORGANIZATION IS KEY

- By party/witness?
- By time/chronological?
- By event?







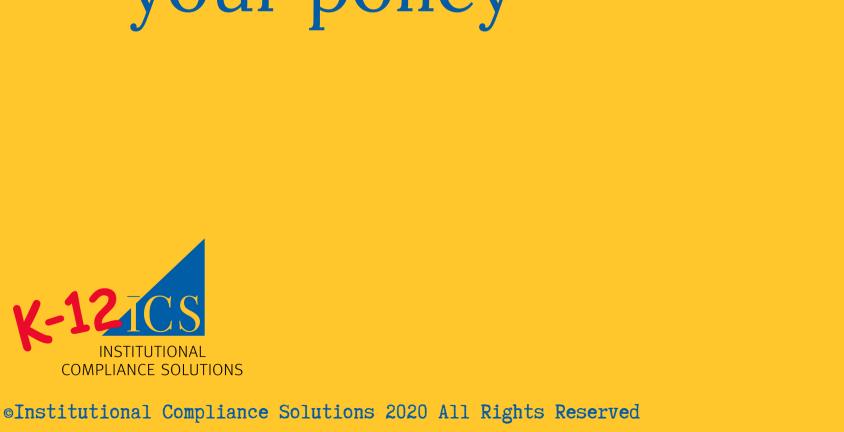
# REPORT MUST

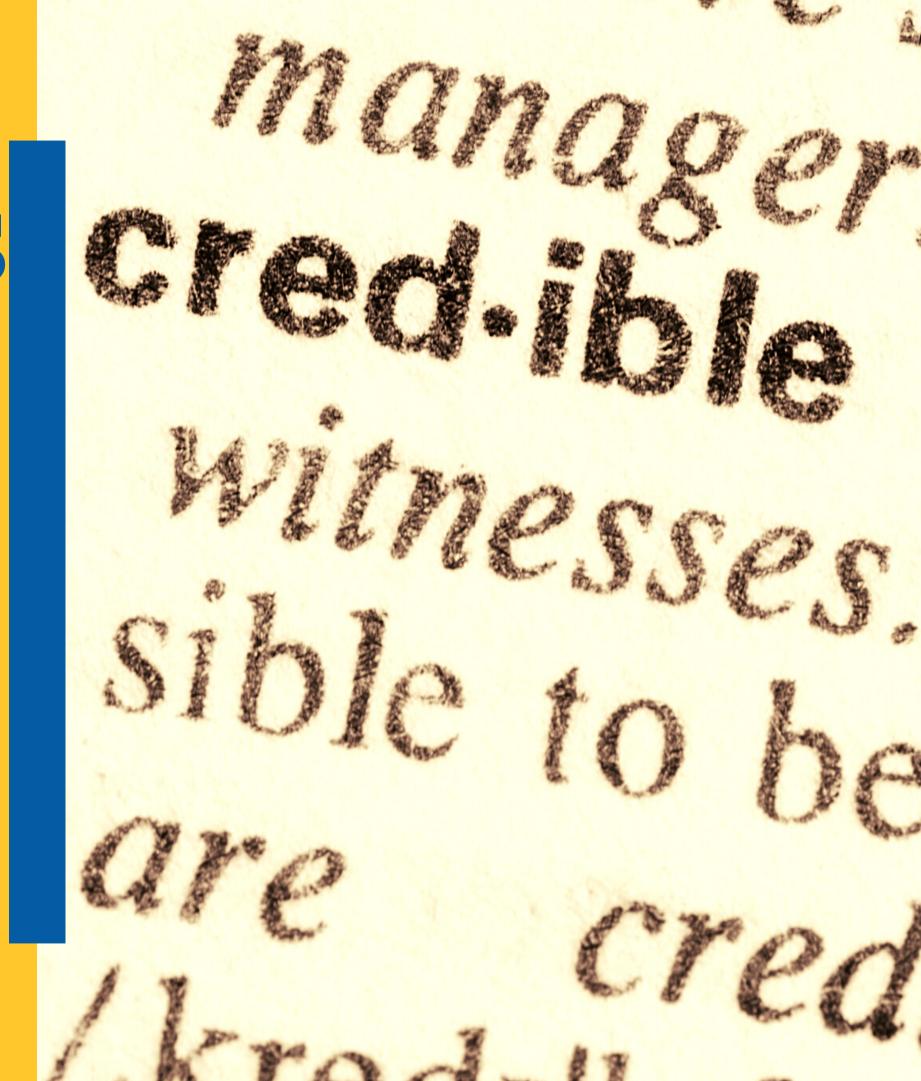
- Fairly summarize relevant evidence
- Be provided to parties AND advisors
- Hard copy or electronic



# **CREDIBILITY** DETERMINATIONS

 Only if required by your policy





# Burden

Burden to collect/gather evidence is on the school district (investigator)... NOT THE PARTIES

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# Document Document Document

- CONSISTENT,
- THOROUGH,
- CLEAR,
- TIMELY



# INVESTIGATIVE TIMELINE

**INVESTIGATE** 

**OPPORTUNITY** TO INSPECT AND **REVIEW EVIDENCE RELATED TO ALLEGATIONS AND PROVIDE** WRITTEN **RESPONSE** 10 days

3

INVESTIGATIVE REPORT 4

OPPORTUNITY
TO REVIEW
FINAL REPORT
AND PROVIDE
WRITTEN
RESPONSE
10 days



Q&A
RESOLUTION
/ HEARING







# Draft Report- Template





# Questions?

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# Upcoming ICS Events

https://icslawyer.com/ics-events/k-12/

- 2020 Year End Review (FREE) 1-28-2021 1:00-2:00 Eastern
- Level 2 Investigator 1-27-2021 10:00-1:00 Eastern
- Policy to Practice Series
   Thursdays in February
   (DISCOUNT!)
- Check out other 2021
   Professional Development
   Opportunities





# How Can We Help?



1

COMMUNITY ACCESS 2

TAILORED TRAINING



ONGOING SUPPORT





Introduction, Why Before How, Legal Reasons, Expectations



# HOUSEKEEPING

- Chat bar
- Breaks
- Understanding



# ABOUT US

# **Courtney Bullard**

Founder
Institutional Compliance Solutions

**Betsy Smith** 

Senior Investigator & Consultant Institutional Compliance Solutions

# Celeste Bradley

Senior Investigator, Consultant, and Trainer Institutional Compliance Solutions



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### TODAY

- THE WHY BEFORE THE HOW
- INVESTIGATIVE TECHNIQUES
- REPORT WRITING
- HYPOS (IF TIME)







### Purpose of ICS Trainings

- This is a Level 1 Training
- Not Legal Advice
- Designed to provide you with options so that you can make the decisions that make the most sense for you/your district
- Most decisions will be district specific and the regulations allow for flexibility
- NO ONE HAS DONE THIS BEFORE
- We love when our participants bring information to us and provide their perspectives
- We are all in this together!



# Nuts and Bolts of Title IX Compliance





#### THE LAW

Title IX of the Education Amendments of 1972 prohibits discrimination on the basis of sex in educational programs or activities operated by recipients of Federal financial assistance.





#### TITLE IX IS:

- Federal law
- Enforced by the Office for Civil Rights (OCR)
- Prohibits Discrimination based on sex
- Historically viewed as simply requiring genderequity in athletics

## V-12ICS INSTITUTIONAL COMPLIANCE SOLUTIONS

#### What Is/Is not Title IX Conduct

#### Is or May be Title IX

- Discrimination based on gender
- Sexual Harassment
- Pregnancy discrimination
- Retaliation
- Bullying/Cyber-Bullying when it involves sexual misconduct
- Hazing when it involves sexual misconduct

#### Is NOT Title IX

- Disability discrimination (ADA)
- Employment discrimination based on race, religion, or national origin (Title VII)- Note overlap with sex
- Student discrimination based on race, religion, or national origin (Title VI)
- Age Discrimination (ADEA)



# REGULATIONS VS. GUIDANCE

[The] final regulations represent the Department's interpretation of a recipient's legally binding obligations, rather than best practices, recommendations, or guidance... [and] focus on precise legal compliance requirements governing recipients. p. 18

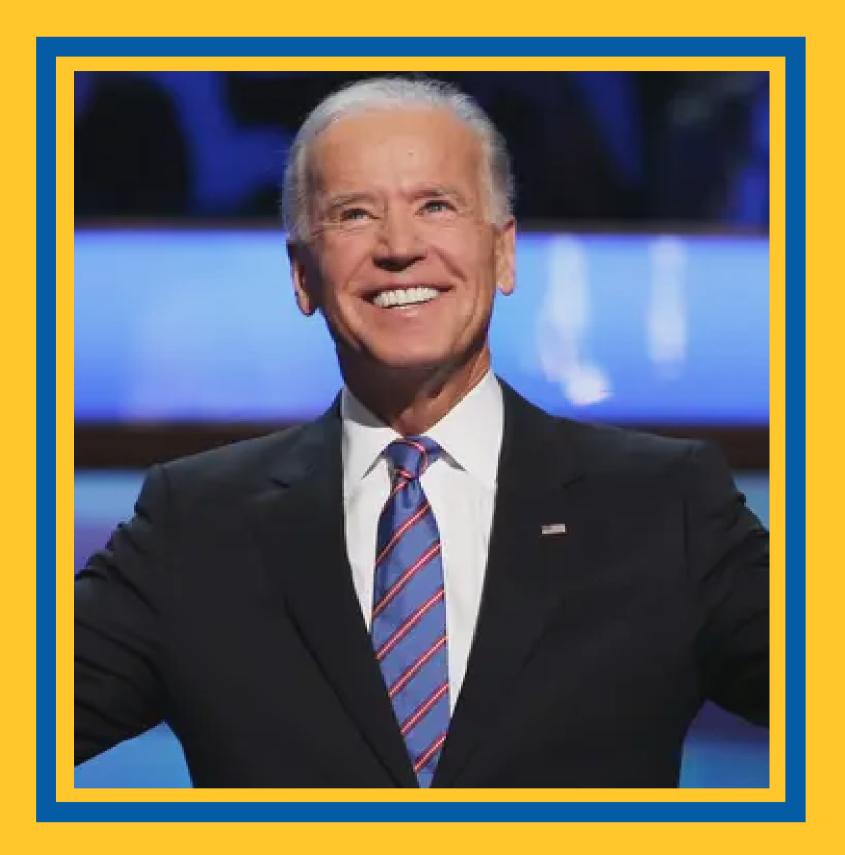
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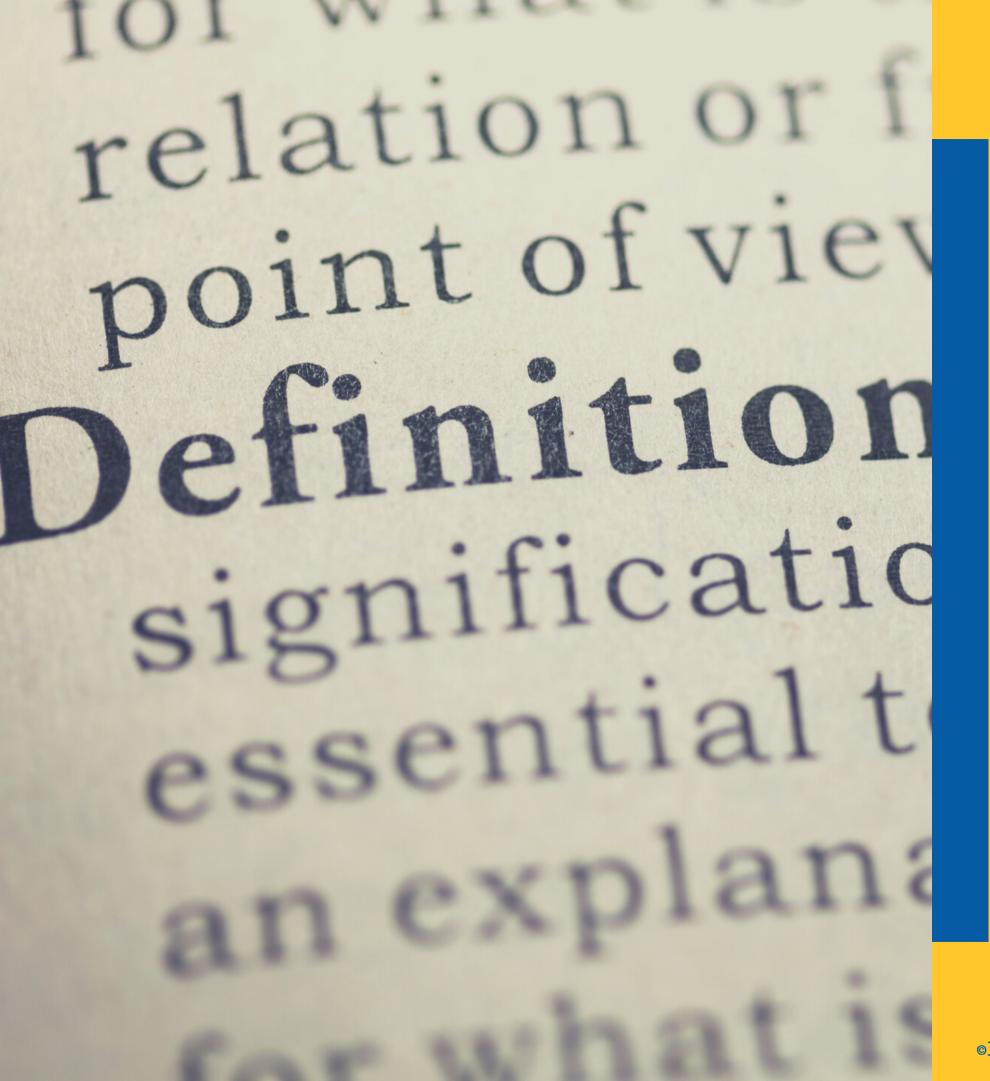


# The Impact of the 2020 Election on Title IX Compliance







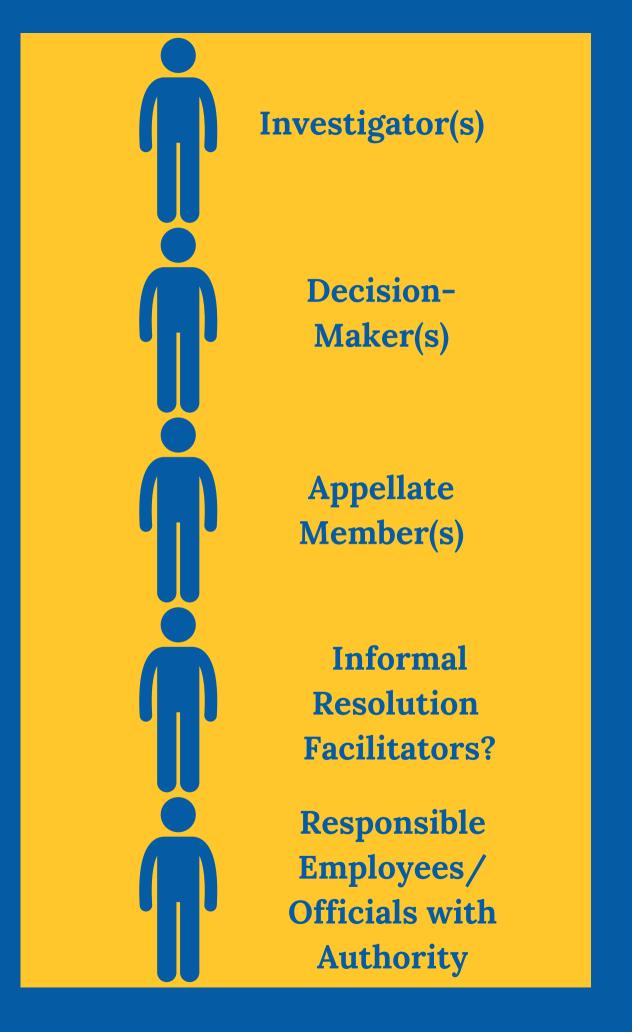


# DEFINED TERMS

- Actual Knowledge
- Complainant/Respondent
- Formal Complaint
- Sexual Harassment
- Supportive Measures







### PARTIES IN AN INVESTIGATION

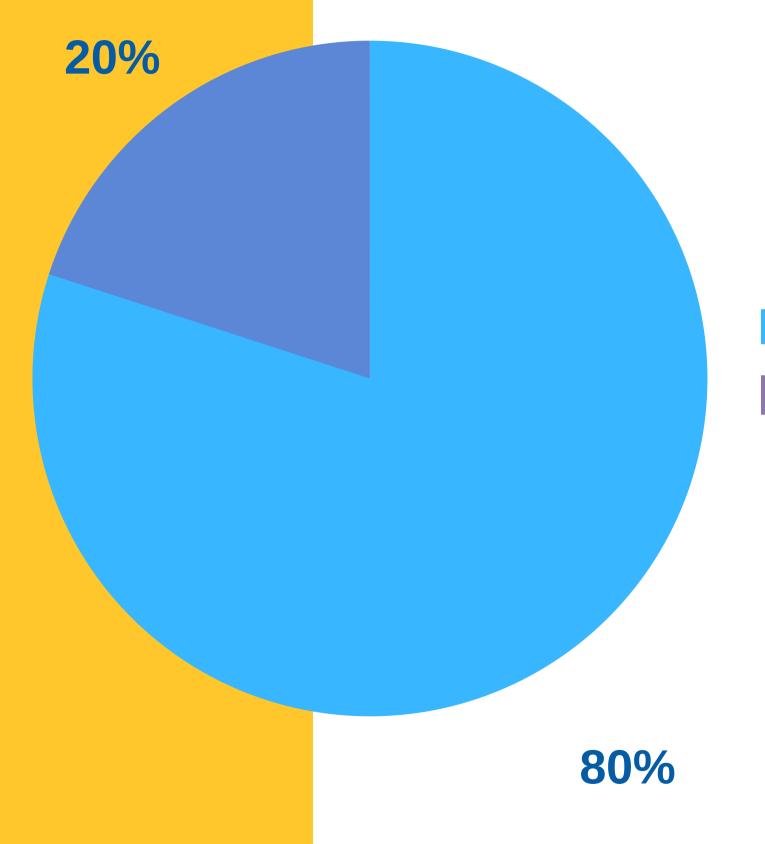








# INVESTIGATOR'S ROLE IN COMPLIANCE



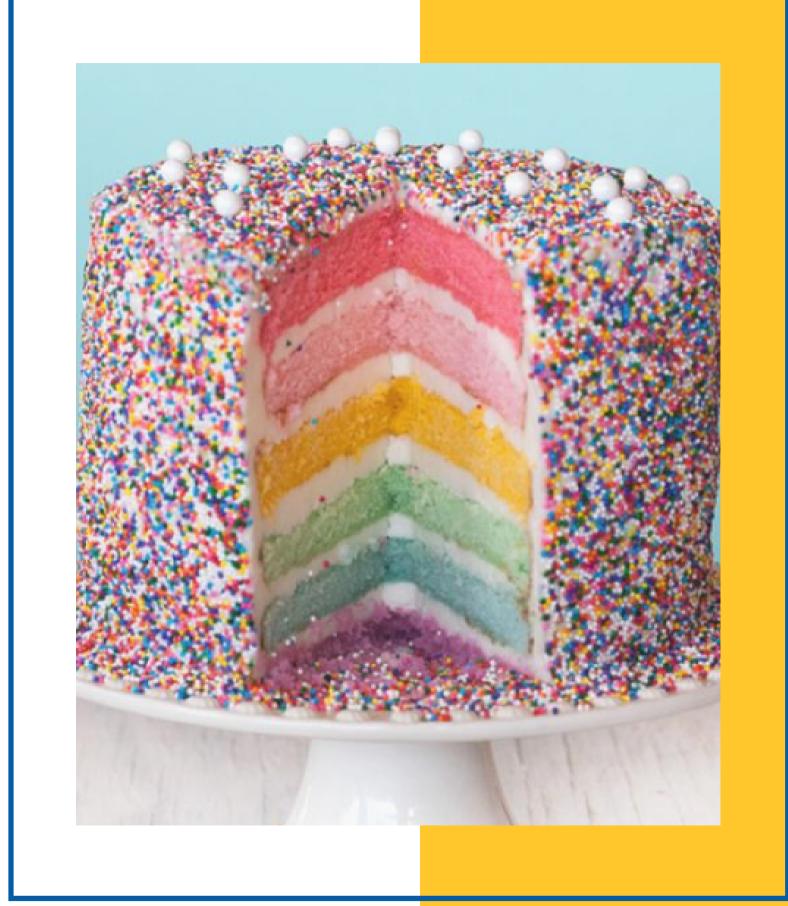
#### 80/20 COMPLIANCE RULE

- Handling of a Report
- Policies, Procedures, Trainings



# TITLE IX COMPLIANCE LAYERS

- Policy
- Responding to complaints of sexual misconduct
- Education, training, prevention efforts







# Sexual Harassment +

# Education Program or Activity



#### Sexual Harassment

- Conduct on the basis of sex that satisfies one or more of the following:
  - An employee of the recipient conditioning the provision of an aid, benefit, or service of the recipient on an individual's participation in unwelcome sexual conduct;
  - Unwelcome conduct determined by a reasonable person to be so severe, pervasive AND objectively offensive that it effectively denies a person equal access to the recipient's education program or activity; or
  - "Sexual Assault," "Dating Violence," "Domestic Violence"
     or "Stalking" as defined in the Clery Act.



#### SEXUAL ASSAULT

**Sexual Assault:** An offense that meets the definition of rape, fondling, incest or statutory rape as used in the FBl's Crime Reporting system.

A sex offense is any sexual act directed against another person, without the consent of the victim, including instances where the victim is incapable of giving consent.

**Rape:** The penetration, no matter how slight, of the vagina or anus with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim.

**Fondling:** The touching of the private body parts of another person for the purpose of sexual gratification, without the consent of the victim, including instances where the victim is incapable of giving consent because of his/her age or because of his/her temporary or permanent mental incapacity.

**Incest:** Sexual intercourse between persons who are related to each other within the degrees wherein marriage is prohibited by law.

**Statutory Rape:** Sexual intercourse with a person who is under the statutory age of consent.

\*These terms are separated into "forcible and nonforcible" categories in the UCR formal definitions



### Consent

#### **Consent:**

• OCR does not require recipients to adopt a particular definition of consent with respect to sexual assault.

#### What does this mean?

- Create/use a definition of consent that makes sense to you and your district. Make sure you can 1) explain it and 2) apply it.
- Make sure to include situations where consent cannot be obtained/given (ie. coercion, incapacitation) and clearly define those situations.



## Domestic Violence

Domestic Violence: A felony or misdemeanor crime of violence committed

- by a current or former spouse or intimate partner of the victim;
- by a person with whom the victim shares a child in common;
- by a person who is cohabitating with, or has cohabitated with, the victim as a spouse or intimate partner;
- by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction in which the crime of violence occurred; or
- by any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction in which the crime of violence occurred.



## Dating Violence

Dating Violence: Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim. The existence of such a relationship shall be based upon the reporting party's statement with consideration of the following factors:

- (i) The length of the relationship
- (ii) The type of relationship
- (iii) The frequency of interaction between the persons involved in the relationship.

Dating violence includes, but is not limited to, sexual or physical abuse or the threat of such abuse.

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### STALKING

Stalking: Engaging in a course of conduct directed at a specific person that would cause a reasonable person to

- (1) Fear for the person's safety or the safety of others; or
- (2) Suffer substantial emotional distress.

#### For purposes of this definition:

Course of conduct means two or more acts, including, but not limited to, acts in which the stalker directly, indirectly, or through third parties, by any action, method device, or means follows, monitors, observes, surveils, threatens, or communicates to or about, a person, or interferes with a person's property.

**Substantial emotional distress** means significant mental suffering or anguish that may, but does not necessarily, require medical or other professional treatment or counseling.

**Reasonable person** means a reasonable person under similar circumstances and with similar identities to the victim.



### REMINDER:

Even if your policies do not have state definitions written in, you may have to access them to determine correct language for alleged violations





## Officials with Authority

- "Responsible Employee" is gone, actual knowledge only to Title IX Coordinator or "official with authority"
- ALL employees are responsible for reporting at K-12 level
- Actual Knowledge = NOTICE
- Notice without action=
   deliberate indifference





# PARENTS/ GUARDIANS

"While elementary and secondary school students retain less control over when disclosure of sexual harassment triggers the school's mandatory response obligations, these students (with involvement of their parents as appropriate) do retain control over whether to accept supportive measures, and whether to also file a formal complaint."





### ADVISORS

- Of choice
- Can be an attorney, doesn't have to be
- Your policy defines how they can be involved in your process
- Challenges with advisors
- Benefits to advsiors



# Conduct + Education Program or Activity

IT'S MORE THAN THE BEHAVIOR...
MUST EVALUATE
LOCATION/JURISDICTION AS WELL



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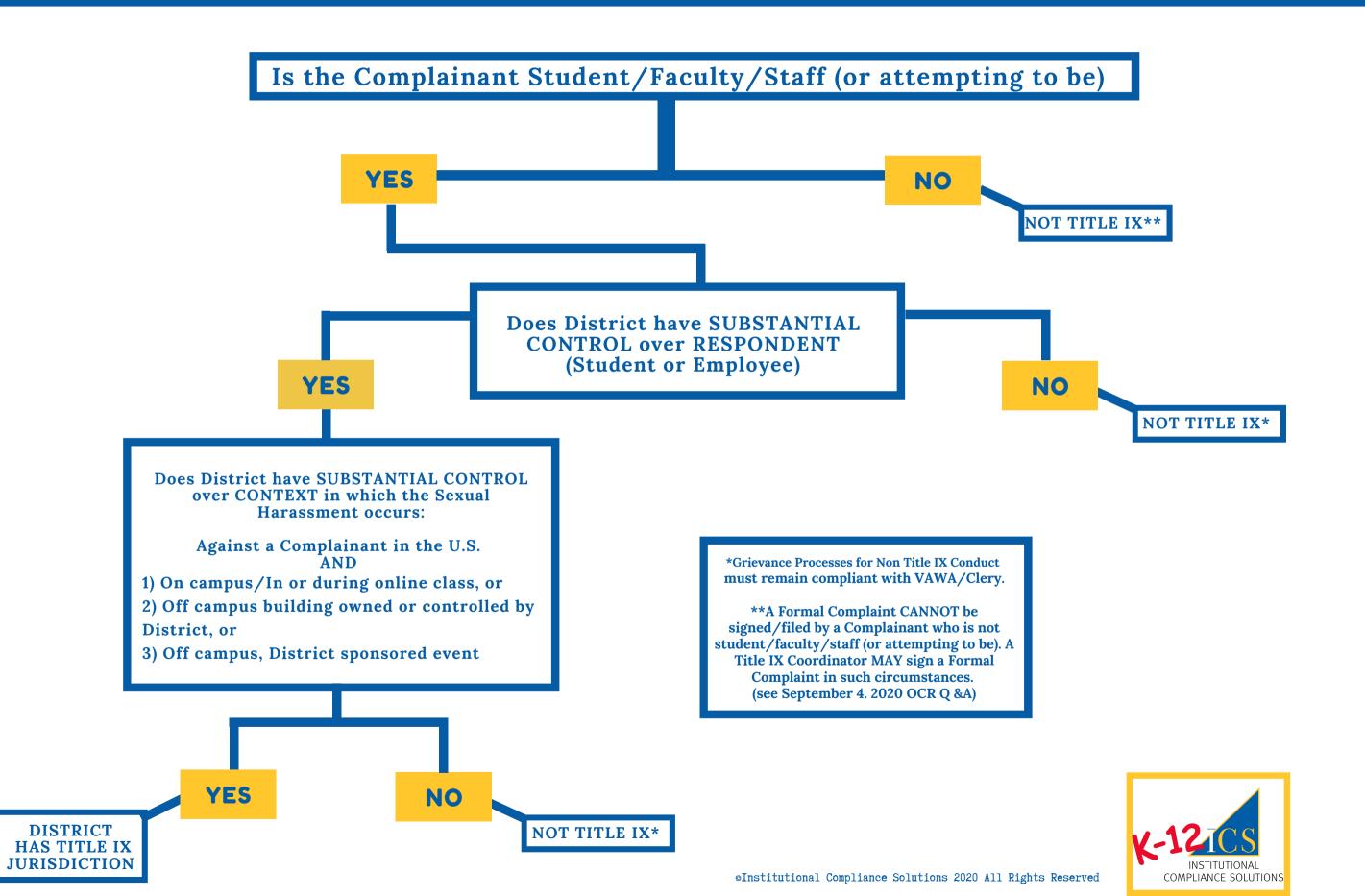


### JURISDICTION

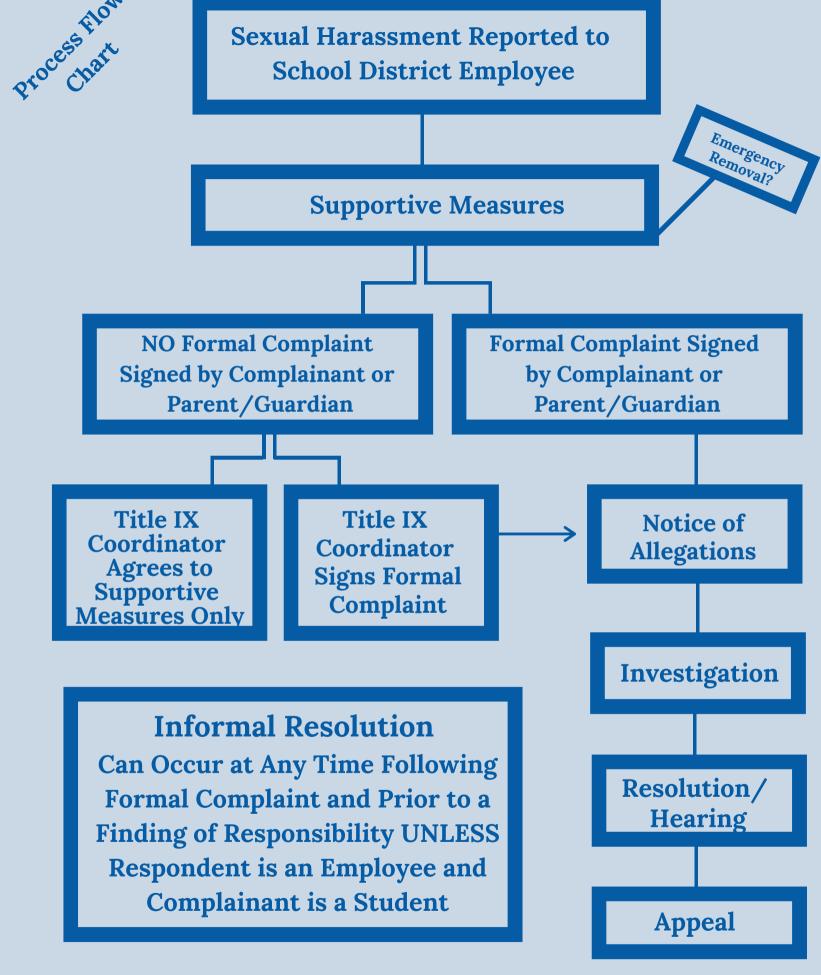
**Education Program or Activity** 

- Locations, events, or circumstances (operations)
- School district exercised substantial control
  - over both the respondent AND the context in which the sexual harassment occurs
- Includes online sexual harassment but it must be analyzed to determine if it occurs in education program or activity
- Does not create or apply a geographic test, does not draw a line between "off school property" and "on school property," and does not create a distinction between sexual harassment occurring in person versus online.

#### Jurisdiction/Education Program or Activity



General
R-12
Process
Process
Flow Chart



<sup>\*</sup>A Formal Complaint MUST be dismissed if it does NOT meet definition of Sexual Harassment, occur in education program or activity, or in the U.S.





<sup>\*</sup>A Formal Complaint MAY be dismissed at request of Complainant, if Respondent no longer at school district or school district is prevented from gathering evidence.



### Questions?

### How Can We Help?





COMMUNITY ACCESS



TAILORED TRAINING



ONGOING SUPPORT



## Supportive Measures

- Immediately!
- Regardless of whether Formal Complaint



SUPPORTIVE MEASURES

#### **Purpose:**

• restoring or preserving equal access

protecting safety

• deterring sexual harassment

**Burden:** remains on the district-not the parties

**Not:** punitive or disciplinary

Confidential: as much as possible

**Document:** when provided, when not provided and why

**Title IX Coordinator**: ultimately responsible for effective implementation, but others can also implement

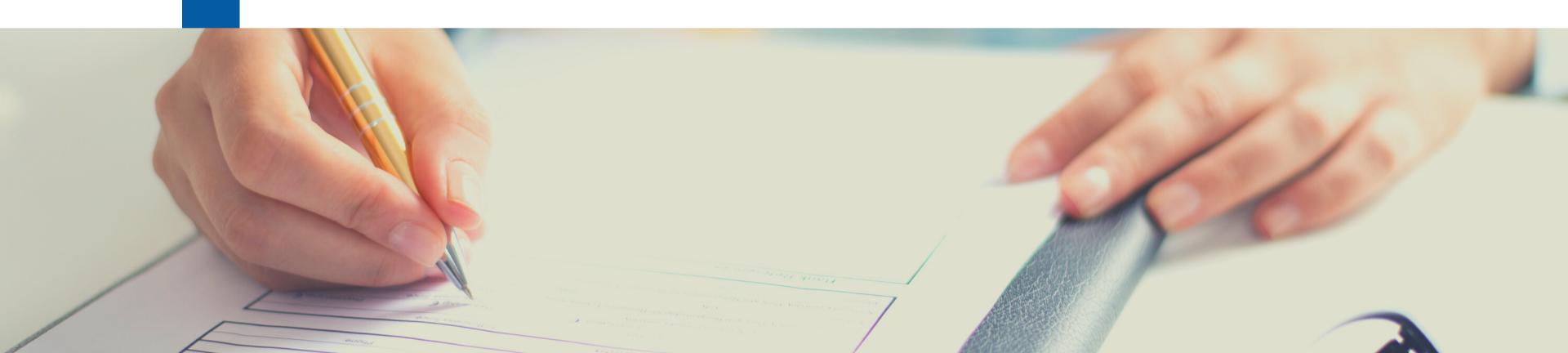
**Examples:** in section 106.3



# Title IX Grievance Process

- Specific requirements
- Focus on equity
- Opportunities for review
- Need for "forms"

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### BASIC TITLE IX PROCESS





FORMAL
COMPLAINT
BY
COMPLAINANT/
TITLE IX
COORDINATOR







#### K-12 INVESTIGATION FLOWCHART

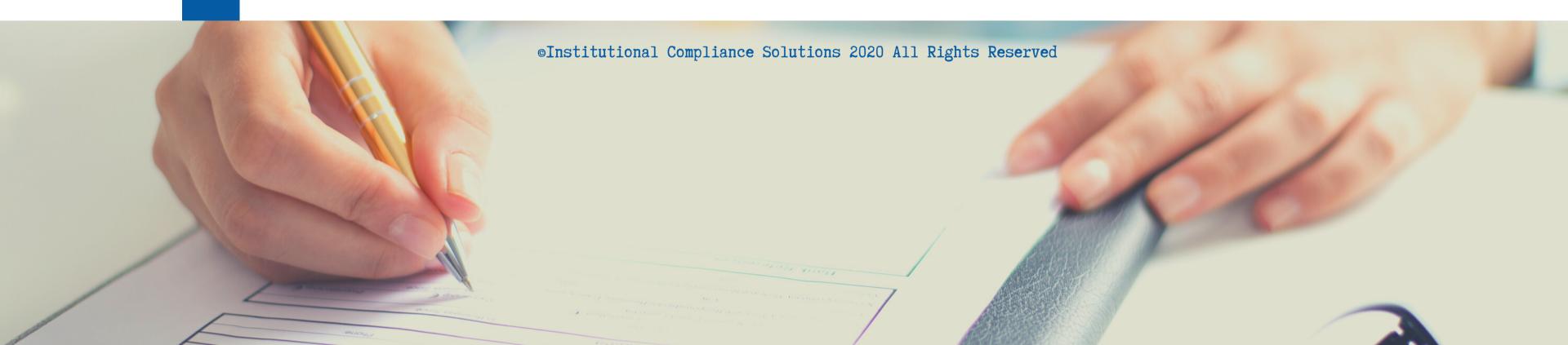
**Notice of Allegations** Investigation Notice to parties of all meetings and interviews with time to prepare. **Review** Opportunity for parties to inspect, review, and respond to all evidence directly related to allegations- relevant or not Written Response: 10 days **Investigative Report** Considers responses to evidence Determines what evidence is relevant Summarizes the relevant evidence May include recommended finding **Review** Opportunity for parties to review the investigative report. Can provide written response. 10 days Resolution/Hearing



# Formal Complaint



- Document (paper, email, or online submission)
  - Signed by Complainant/Parent or Guardian (digital signature is okay) or Title IX Coordinator.
  - Alleging sexual harassment, against the Respondent AND requesting that district investigate.
- Complainant must be participating in, or attempting to participate in an education program or activity of the institution/district with which the formal complaint is filed.





### DISMISSAL OF A FORMAL COMPLAINT

### **MUST Dismiss if:**

- Would not constitute sexual harassment as defined in regulations
- Did not occur in education program or activity
- Did not occur against a person in the U.S.
  \*May act under another provision of code of conduct

### May Dismiss if:

- Complainant notifies Title IX Coordinator in writing that Complainant would like to withdraw formal complainant or allegations
- Respondent is no longer enrolled or employed by district
- Specific circumstances prevent the school district from gathering evidence sufficient to reach a determination

\*Must promptly send written notice of dismissal and reasons for dismissal simultaneously to parties

# Response to a Formal Complaint (Grievance Process)

- Treat parties equitably
- Require an objective evaluation of all relevant evidence (inculpatory and exculpatory)
- No conflict of interest or bias by Title IX Coordinator, investigator, decision-maker or facilitator of informal resolution process
- Trained Title IX Team
- Presumption that respondent is not responsible
- Include reasonably prompt time frames for process and appeals with written notice for limited extensions with good cause (may include absence of party, witness, or advisor, law enforcement activity or the need for language/accommodation of disability)
- Describe range of sanctions and remedies
- Standard of evidence (same for students and employees)
- Procedures and permissible bases for appeals
- Notice of Allegations containing specific information as outlined in regulations





### Notice of Allegations Checklist

]	Notice of Grievance Process; Including Informal
	Allegations Potentially Constituting Sexual Harassment
	<ul> <li>Identities of the Parties</li> <li>Conduct Constituting Sexual Harassment</li> <li>Date of Incident</li> <li>Location of Incident</li> </ul>
]	Statement: Respondent Presumed Not Responsible/Responsibility Determined After Process
	Right to Advisor of Choice
	Code of Conduct Provision Prohibiting False Statements or False Information in Process



# Investigation of Formal Complaint

### **MUST**

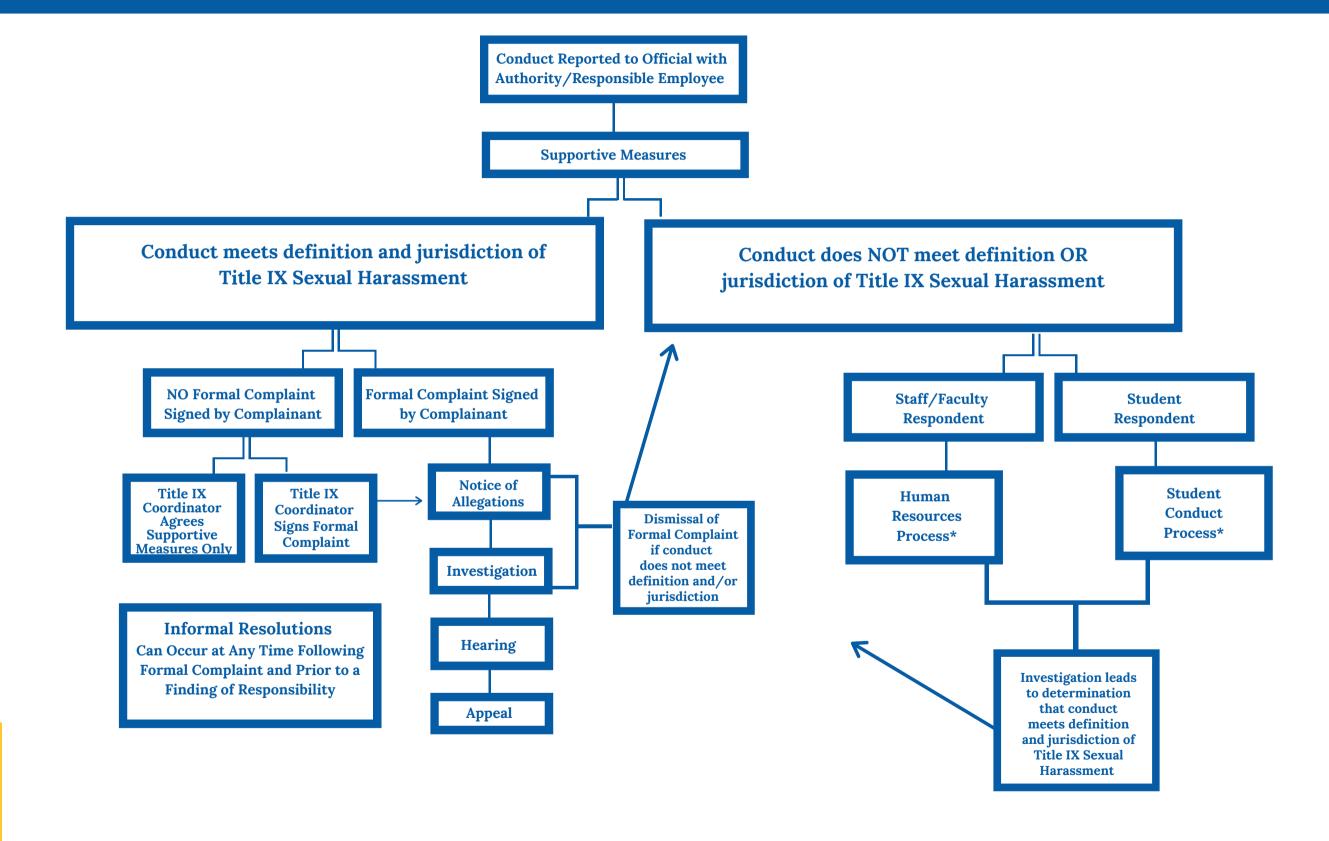
- Ensure that burden of proof and burden of gathering evidence with district, not parties (no medical or counseling records w/o written consent of party)
- Provide equal opportunity to present witnesses (including EXPERT), and inculpatory/exculpatory evidence
- Not restrict ability of either party to discuss the allegations or to gather/present relevant evidence
- Provide opportunity for both parties to have advisor (can be attorney and can restrict the extent to which advisor can participate in the process)
- Provide written notice of date, time, location, participants and purpose of all hearings, investigative interviews, or other meetings with sufficient time to prepare to participate
- Provide equal opportunity to inspect and review evidence obtained as part of investigation (even if not relied on)- sent to party AND advisor (electronic or hard copy) with 10 days to respond prior to completion of investigative report.
- Create investigative report that fairly summarizes relevant evidence
- Provide report to parties AND advisors 10 days prior to hearing/resolution for review and written response (before the Q and A).



### Decision-Maker Determination Regarding Responsibility Checklist

Identification of the Allegations **Description of Procedural Steps Taken** • Notifications to the Parties • Interviews with Parties and Witnesses • Site Visits • Methods Used to Gather Other Evidence Hearings Held Findings of Fact Supporting Determination Conclusions Regarding the Application of the Code of Conduct to the Facts Result of Each Allegation Including Rationale • Determination Regarding Responsibility • Disciplinary Sanctions • Whether Remedies Designed to Restore or Preserve Equal Access to Education Program or Activity Provided to the Complainant **Procedures and Permissible Bases for Appeal** 

### **Title IX Process Flow Chart**







### INFORMAL RESOLUTIONS

### May NOT:

- Be required/condition of enrollment or employment
- Be offered unless Formal Complaint is filed
- Be offered or facilitated when allegations of employee sexually harassing student

### May:

- Be facilitated at any time after Formal Complaint and prior to determination regarding responsibility
- Expel if agreed to in Informal Resolution
- Provide Informal Resolution Process (NOT REQUIRED TO PROVIDE)

#### Must:

- Provide information regarding Informal Resolution Process in initial Notice of Allegations
- Provide parties written notice of informal resolution with
  - allegations
  - requirements of process (including what information/documents will be shared)
  - o circumstances which presume Formal Complaint arising from same allegations
  - right to withdraw/resume grievance process
  - o consequences-including records kept/shared
- Obtain voluntary, written consent
- Have reasonably prompt time frames



## GROUNDS FOR APPEAL

- MUST offer both parties an appeal re: responsibility, recipient dismissal of formal complaint, or any allegations on following grounds:
  - Procedural irregularity that affected the outcome of the matter
  - New Evidence
  - Conflict of Interest or Bias by Title IX
     Coordinator, Investigator(s), Decision Maker(s)- generally toward complainants or
     respondent or toward specific party
- May include additional grounds
- New, impartial decision-maker
- Cannot be Title IX Coordinator (30577)













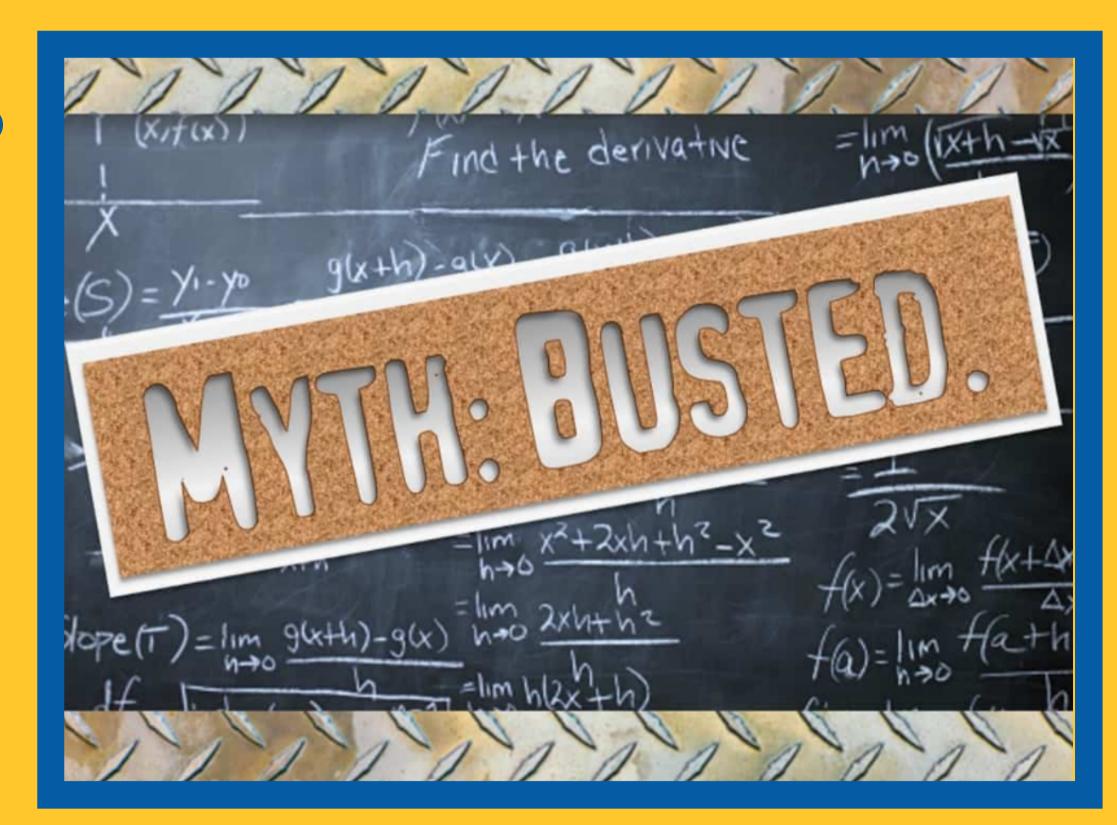
# 2020 Regulations Require the Following Training for Title IX Investigators

- Definition of Sexual Harassment
- Scope of Education Program/Activity
- Investigation/Grievance Process
  - Hearing
  - Appeals
  - Informal Resolution Process
- How to Serve Impartially
  - Avoiding Prejudgment of the Facts
  - Conflicts of Interest/Bias
- Investigative Report Writing
- Fairly Summarize Relevant Evidence



### MYTH BUSTERS

- You must be a \_\_\_\_ to be a good investigator (lawyer, police officer)
- There is only one way to conduct an investigation
- You must be "certified" to be an investigator

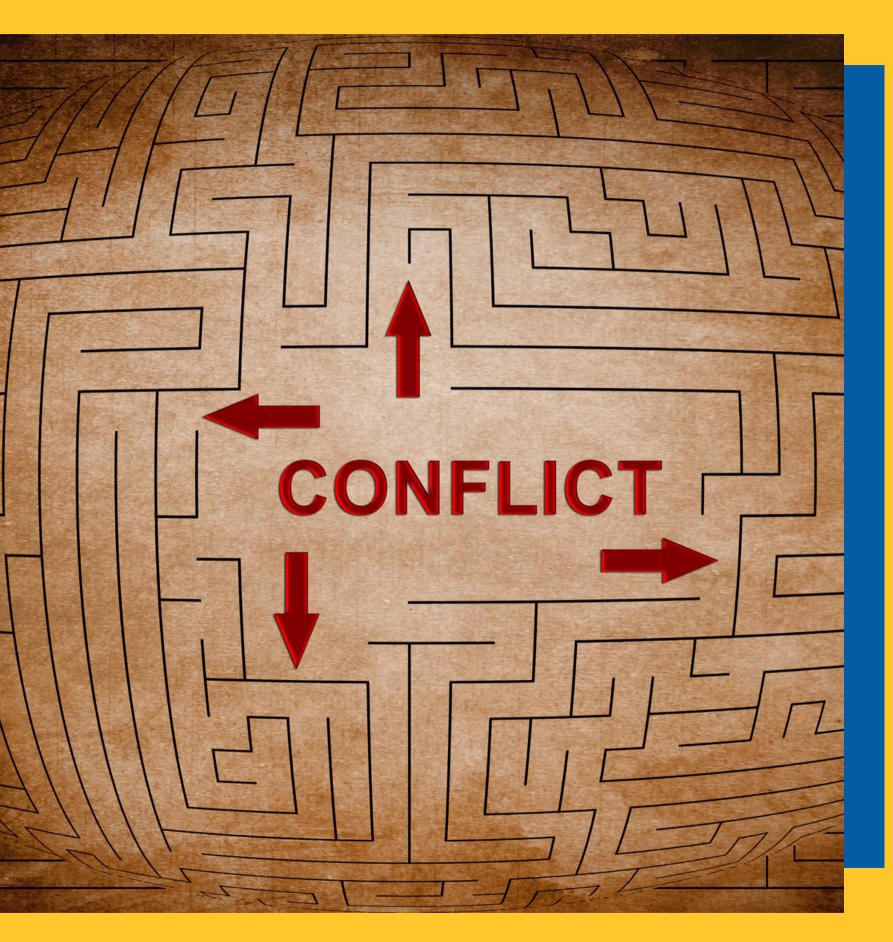






SERVING IMPARTIALLY-**CONFLICTS OF** INTEREST, BIAS, RESERVING JUDGMENT





# CONFLICTS OF INTEREST/BIAS

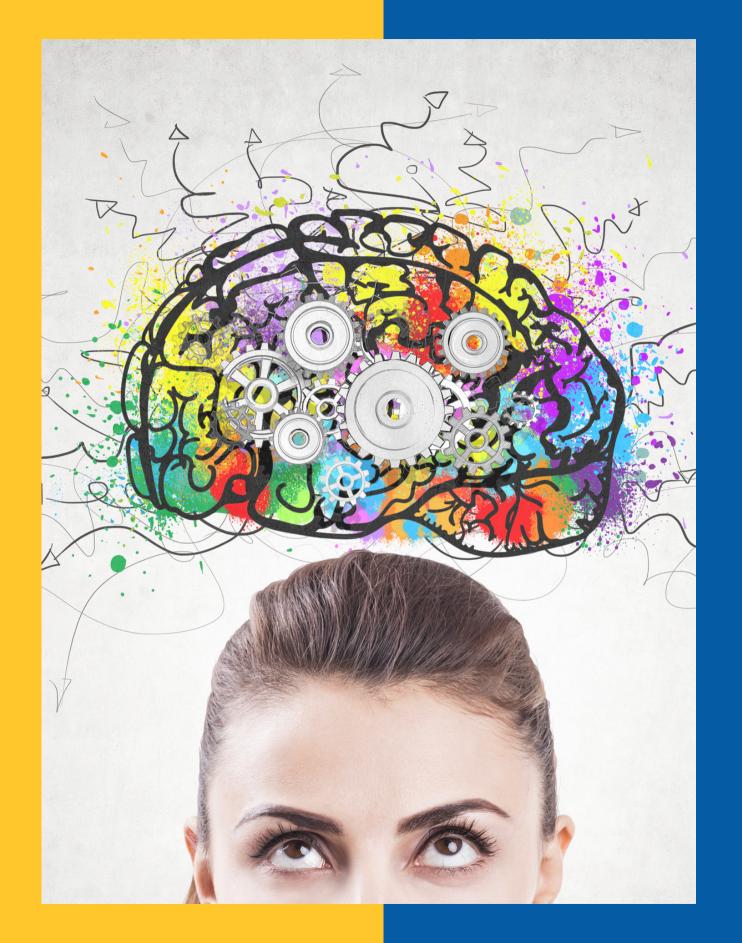
- Generally toward Complainants/Respondents
- In a specific case
- Legal Definition of conflict of interest
  - 1: a conflict between the private interests and the official or professional responsibilities of a person in a position of trust
  - 2: a conflict between competing duties (as in an attorney's representation of clients with adverse interests)

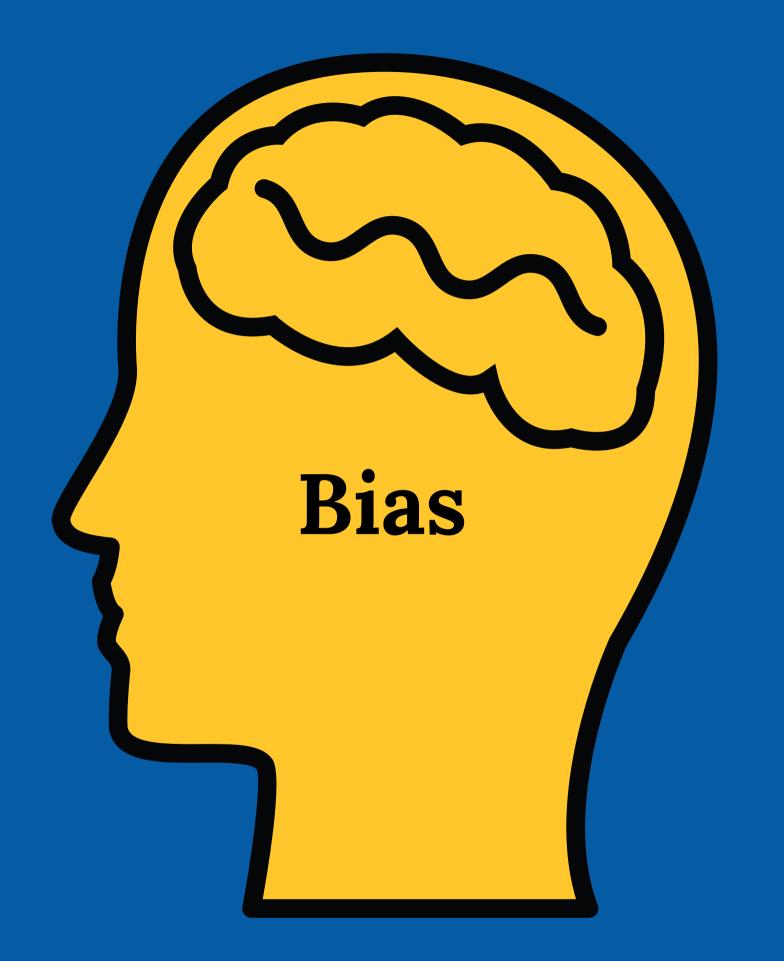


### Explicit Bias

- "Explicit bias" refers to the attitudes and beliefs we have about a person or group on a conscious level.
  - Expressed directly
  - Aware of bias
  - Operates consciously
- Example: Statement- "I don't think a woman would make a good CEO...
  Women are too emotional."







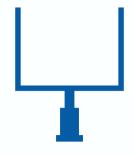
### Implicit Bias

- "Implicit bias" refers to the attitudes or stereotypes that affect our understanding, actions, and decisions in an unconscious manner.
  - Expressed indirectly
  - Unaware of bias
  - Operates subconsciously
- Example: Assuming that a woman entering a hospital room is a nurse instead of a doctor because of her gender.



# Ч

### END GAME





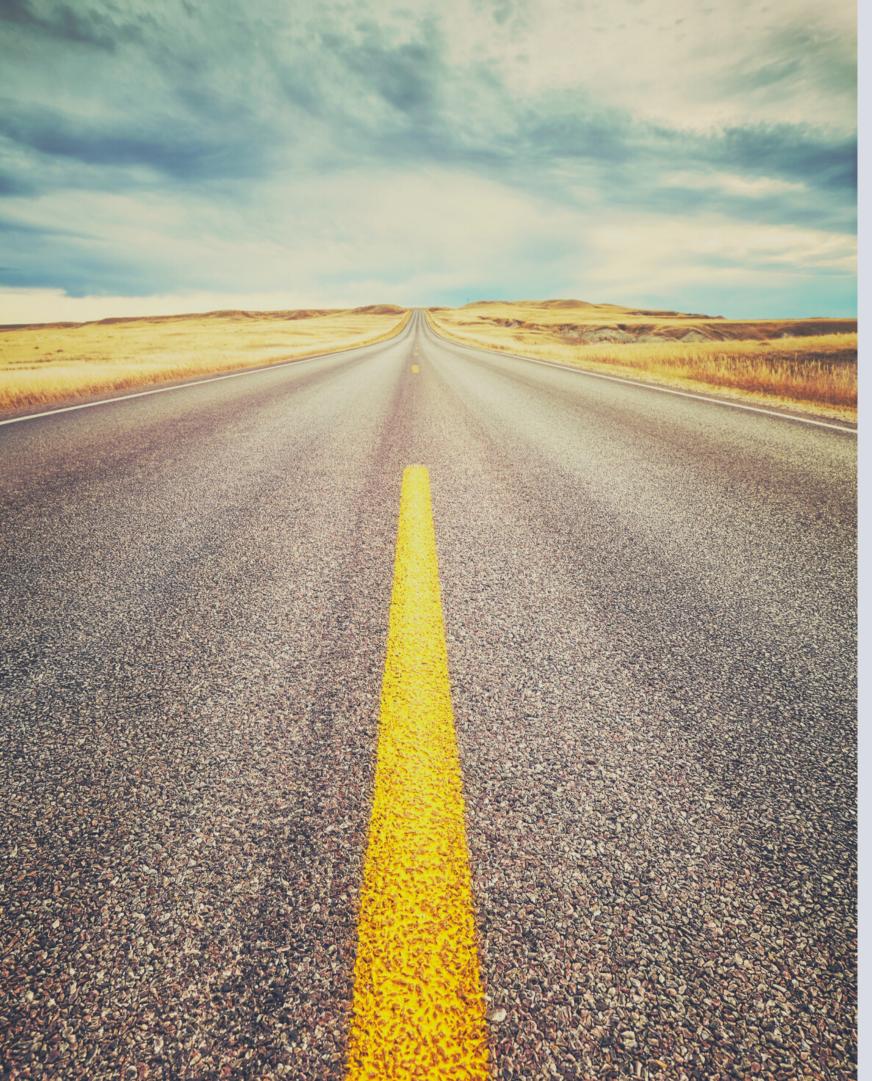




CIVIL LAWSUIT

CRIMINAL INVESTIGATION

TITLE IX
INVESTIGATION



# During the Investigation:

# STAY IN YOUR LANE

- Your role as fact gatherer
- Burden on you to gather information- not on parties to provide it
- Investigating violations of specific policy: not law or policies outside of your charge/responsibility
  - Ex: Discovering a management issue while investigating harassment
     complaint

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# During the Investigation: SUSPEND YOUR MIND

- Daily Choice
- Reserve judgments until all facts are gathered



### RECORDKEEPING

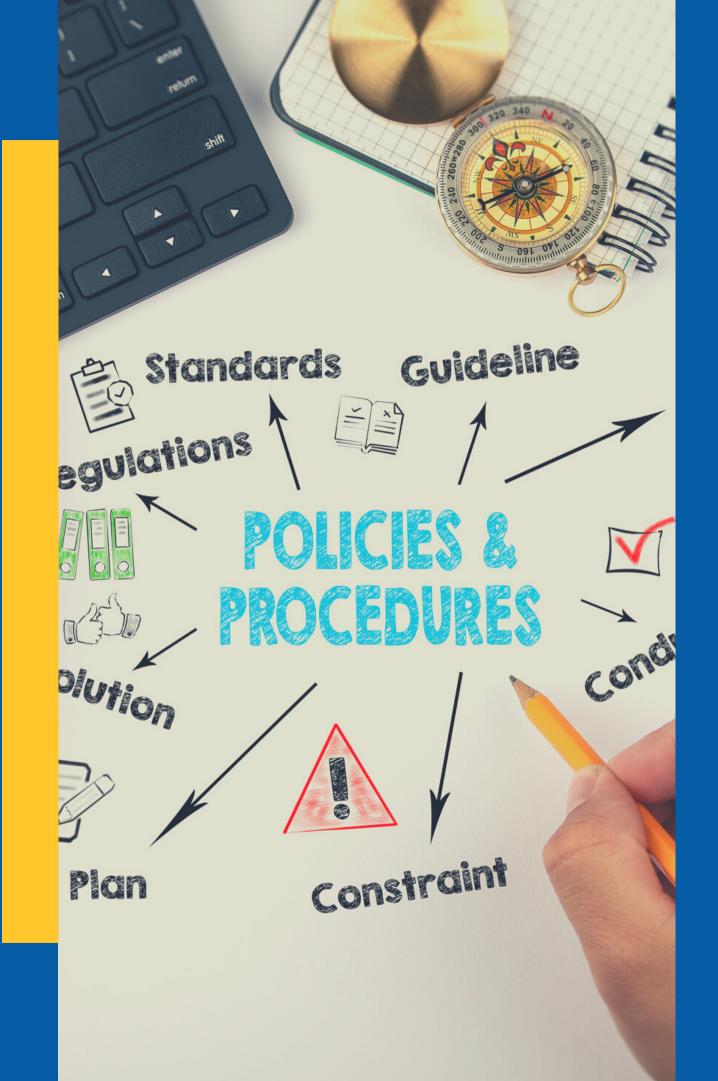
### Districts must maintain the following records for seven years:

- 1. Records and action taken in response to a report or Formal Complaint, including:
- Supportive measures,
- The basis for district's conclusion that its response was not deliberately indifferent,
- Measures taken to restore and preserve equal access to district's Education Program or Activity,
- Reasons why district's response was not clearly unreasonable in light of the known circumstances if district does not provide a Complainant with supportive measures.
- 2. Each Sexual Harassment investigation including:
  - Any determination regarding responsibility and all audio or audiovisual recording or transcript,
  - o Disciplinary sanctions imposed on the Respondent, and
  - Any remedies provided to the Complainant.
- 3. Any appeal and result of appeal.
- 4. Any informal resolution and result therefrom.
- 5. All materials used to train Title IX Coordinators, investigators, decision-makers, and informal resolution facilitators.



# KNOW YOUR POLICIES AND PROCEDURES

- Working knowledge of your policies.
- Use policy consistent language
- Who is the point of contact for complainant/respondent?
- Who is the point of contact re: retaliation?
- What it is the hearing/resolution and/or appeal process?
- Informal resolutions?





## Questions?



### Linkedin: Institutional Compliance Solutions

- Courtney Bullard
- Betsy Smith
- Celeste Bradley



### **Twitter:**

@ICSLawyer



### **Instagram:**

@TitleIXLawyer



### Facebook:

Institutional Compliance Solutions
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Title IX Coordinators Closed Group
K-12 Title IX Coordinators

# CONNECT WITH US!





**Investigative Techniques** 





# TITLE IX INVESTIGATIVE TECHNIQUES

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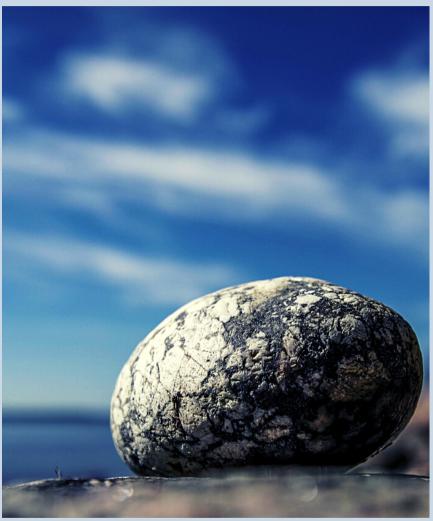




## THEMES/END GAME



Fair/Balanced approach



Uncover all relevant facts/informationstone analogy



Common sense approach - beware of rabbit holes





## BE CURIOUS

It is the number one skill for an investigator.





### Timeliness

- Policy must designate reasonably prompt timeline
- Interview witnesses as soon as possible
- Unavoidable delays
- Notice of extensions
- Addressing delays in record keeping/report



## Organize

- Plan order of interviews/when to interview respondent
- In person vs. virtual vs. phone
- Explaining process and your role
- Reassurance/retaliation

## INTERVIEW SKILLS

- Develop rapport
- Observe
- Be professional
- Outline questions/flexibility





# Types of Questions

- Who, what, when, where, why
- Open ended
- Repeat, repeat, repeat
- Circling techniques
- Clarity on timelines/who is involved etc.
- Openings
- Closing questions
- Opportunity to provide clarification after interview

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## Relevancy

- Regulations do not define relevancy
- Regulations define some things that are not relevant:
  - Treatment unless parties agree
  - Privileged Information
  - Questions and evidence about the Complainant's sexual predisposition or prior sexual behavior unless they are offered to prove that someone other than Respondent committed the sexual harassment, or if the questions and evidence concern specific incidents of the Complainant's prior sexual behavior with the respondent and are offered to prove consent.

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### Relevancy Continued

- Ordinary Meaning (Not a legal term)
  - Does the evidence tend to make a a fact more or less likely to be true

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## Note Taking

- Explain your role as note taker
- Note taker vs. dual investigator
- Use quotations if possible
- Ask for a pause or clarification if necessary

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## Types of Information/ Evidence



Direct
Information/Evidence



First person observation of an incident

Circumstantial
Information/Evidence



Reported observation of information that offers inferences about the facts of the event

Documentary
Information/Evidence



Written description of an incident

- Police Report
- Write up from staff member

Hearsay
Information/Evidence



Information that is reported through another party

Expert
Information/Evidence



Information that is shared from a person who has an acknowledged expertise in related subject matter



### Complainants

- Trauma informed practices
- Managing expectations
- Reluctant complainants and retaliation
- Interim/support measures
- Next Steps
- Bias/Conflict of Interest



### Respondents

- Trauma informed practices
- No presumption of responsibility
- Managing expectations
- Interim/support measures
- Simultaneous and ongoing criminal investigations
- Next Steps
- Bias/Conflicts of Interest





#### ADVISORS

- Of the party's choice
- Attorney? Can be, but doesn't have to be
- Does not have to be trained.
- Must follow rules of decorum if you have them
- Potentially slow down the process



### WORKING WITH ADVISORS CONTINUED

- Set expectations for each meeting
- Communicate often
- Communicate clearly
- Create a "guide"
- Allow time for questions
- Be kind, understanding, and patient (this is new for them too)
- Follow up in writing

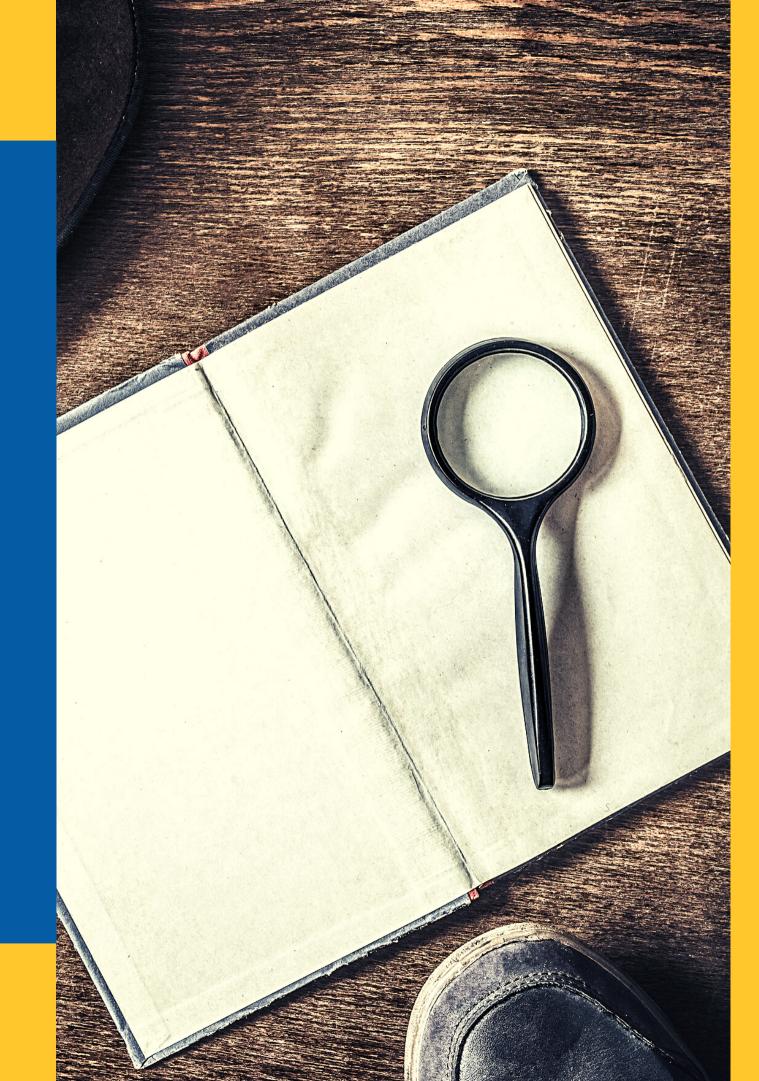




# IDENTIFYING OTHER EVIDENCE

- Videos
- Social Media
- Text Messages
- Physical Evidence
- Applications
- SANE Exam
- Other?





### Witnesses

- Eye Witness
- Character Witnesses???
- Hearsay issues
- Witnesses identified by the parties
- Experts

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# THE ATMOSPHERE MATTERS

Consider the look and feel of the office/interview location

- not too formal but still professional
- not intimidating





### Standard of Proof

- All standards related to sexual harassment must be the same
- Preponderance of the Evidence
  - 50% plus a feather
  - more likely than not
- Clear and Convincing
- School investigation vs.
   Criminal investigation



# Creating and Maintaining Your File

- Be Consistent!
- Allow an extra 15-30 minutes after each meeting to scan, save, and update
- Scan your notes immediately
- Keep and electronic copy
- Add information to your draft report as you investigate...especially timelines



### Your Investigative File Continued

- 7 years
- Contingency and Sustainability planning (what will happen to your file if you leave or change roles)
- Anyone should be able to pick up your file and understand what happened



### Investigate as Though You Will be Investigated

- Have a clear/organized plan- but remain flexible
- Document Document Document (delays, objections EVERYTHING)
  - Duplication of documentation
  - To record or not to record?
  - Inclusivity vs. Exclusivity



#### INTRODUCTION:

You are wearing a different hat...

- Everyone must understand your role
- You will ask hard questions
- You will talk about difficult topics
- You will provide breaks if necessary
- You will keep the information as private as possible (privacy vs. confidentiality)
- Expectations for the truth and consequences for failure to tell the truth





### INTRODUCTION PRACTICE





### Questions?





- Courtney Bullard
- Betsy Smith
- Celeste Bradley



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